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Queensland  
Australia 4000

Mr Barry Broe  
Coordinator General  
Office of the Coordinator General  
PO Box 15517 City East  
Queensland 4002

28 September 2015

Dear Mr Broe

**South of Embley Project – Change Request**

RTA Weipa Pty Ltd (RTA) applies to you to evaluate, under Division 3A of Part 4 of the *State Development and Public Works Organisation Act 1971*, the effects of several proposed changes to the South of Embley (SoE) Project and the conditions of the Project. This application is the fourth application for a project change and is lodged in accordance with section 35C and 35E, Subdivision 1, Division 3A Changes to project of the *State Development and Public Works Organisation Act 1971*.

**1. Change related to accommodation**

The original proposal for accommodation for the SoE Project was to have a temporary construction camp in the Project area and to have the operational workforce reside in Weipa and commute to the mine on a daily basis. More detailed modelling of the time taken for a daily commute from Weipa for the operational workforce shows fatigue would compromise safety. At the end of construction RTA now proposes to convert part of the construction camp into a bus-in/bus out accommodation facility for operations personnel. Certain workers who don't have to be present for a full 12 hour shift would still commute on a daily basis from Weipa. The operation's bus-in/bus-out accommodation facility increases the likelihood of Aurukun participation in operational employment in conjunction with the community commute. The construction camp/operation's bus-in/bus-out accommodation facility will also be moved further away from the Boyd mine industrial area to improve amenity for the construction and operational workforces. The general location of the revised camp is shown in Attachment 1 (this is an update of Figure 2.3 of the Coordinator Generals Evaluation Report dated May 2012). The location for this accommodation facility has been cultural heritage surveyed in accordance with the provisions of the Indigenous Land Use Agreement with no archaeological sites found or areas of sensitivity being identified.

RTA believes that certain amendments to Imposed Condition 7 *Social Impact Management Plan* and Imposed Condition 13 *Housing and Accommodation* would facilitate the change related to the construction camp for the operational workforce. These are presented in Attachment 2.

## 2. Commonwealth Approvals

None of the proposed project changes required any modification to RTA's existing approvals under the *Environmental Protection and Biodiversity Conservation Act 1999* (EPBC 2010/5642).

## 3. Stakeholder Consultation

The proposal to retain bus-in/bus-out accommodation for the operational workforce was first discussed with Traditional Owner representatives at a Communities, Heritage Environment Management Plan (CHEMP) working group on 21 January 2015. It was further discussed with the SoE Project Sub-Committee meeting of the Western Cape Communities Co-existence Agreement on 11 February 2015. Traditional Owner representatives indicated that they did not want a town like Weipa established and asked for more information of the design of the proposed operation's bus-in/bus-out accommodation facility. Examples of typical accommodation facility layouts, rooms, dining facilities and recreational facilities were presented at the next SoE Project Sub-Committee meeting on 6 May 2015. Traditional Owner representatives prefer bus-in/bus-out accommodation facility arrangement and not a conventional town arrangement. Traditional Owners visited two permanent accommodation facilities at the Argyle diamond mine in July with SoE Project representatives. The outcomes of this visit included Traditional Owners requesting a location be prepared for Welcome to Country, that Wik- Waya culture be shared and showcased in the SOE accommodation facility and that Senior Traditional Owners be taken to the site of the proposed accommodation facility. The Traditional Owners were subsequently taken to the site location on 15 September 2015 and have identified it as a good location for SoE's accommodation facility. The company is also working with Traditional Owners through CHEMP meetings to plan how Wik-Waya culture can be showcased and what the welcome to country area needs to look like.

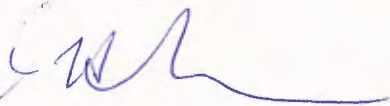
The proposal to retain bus-in/bus-out accommodation for the operational workforce was presented and discussed at a regular quarterly Community Forum held in Weipa on 10 March 2015. Questions focussed on the potential impact on workforce shift rosters. The Western Cape Bulletin covered the proposal extensively in its 18 March 2015 edition and carried a letter of support for the proposal from the Federal Member for Leichhardt, Mr Warren Entsch, on 1 April 2015.

Further information regarding stakeholder consultation is contained in Attachment 3.

## 4. Fees

We request that you consider waiver of application fees in relation to this application. Please could you contact Julia Wilkins (telephone 0407 086 627) to discuss.

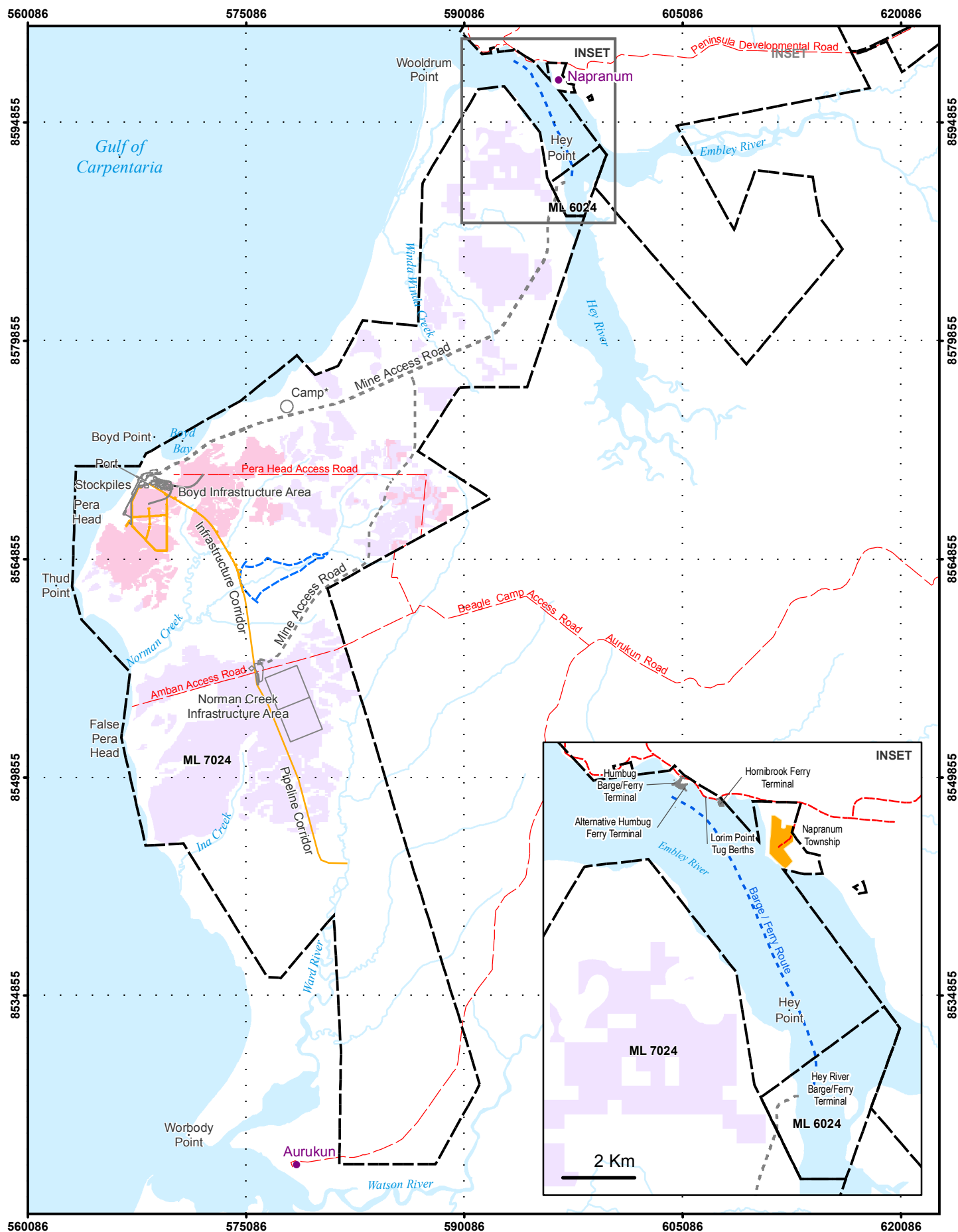
Yours sincerely



Marcia Hanrahan  
General Manager – South of Embley Project

cc. Julia Wilkins, Manager - Government Relations, Queensland, Rio Tinto

**Attachment 1  
Infrastructure and Conceptual Mine Plan**



**Rio Tinto**

#### Legend

- Township
- Norman Creek Infrastructure Area
- Raw Water Pipeline
- Freshwater Dam
- - - Mine Access Road
- - - Barge/Ferry Route
- Road/Track
- Watercourse
- RTA Mining Lease boundary
- Mining Years 1-13
- Mining Years 14-40
- Built Up Areas

\* indicative, final location subject to cultural heritage clearance

### South of Embley Project Infrastructure and Conceptual Mine Plan (up to 40 years)



6 3 0 6 Km

Datum/Projection: GDA 94 MGA Zone 54 Date: 25/09/2014



## Attachment 2 Change relating to accommodation

### Proposed changes to CG Evaluation Report **Imposed Condition 7 Social Impact Management Plan**

Insert **additional words** to Imposed Condition 7(b)(i):

The final SIMP must update the mitigation strategies in line with the recommendations and relevant conditions set out in this report and include: (i) a monitoring program for mitigation and management strategies designed to address social impacts, **including any impacts of a camp for the operational workforce.**

### Proposed changes to CG Evaluation Report **Imposed Condition 13 Housing and Accommodation**

Insert **new Condition 13(a) (iii)** after (a) (ii):

(ii) Construct a camp to accommodate the SOE construction workforce as part of project construction, and if required, a new camp of up to 200 beds on previously disturbed land adjacent to Nanum.

**(iii) If required, construct a camp to accommodate the SOE operational workforce.**

### **Attachment 3**

#### **Further information regarding stakeholder consultation**

- (a) Consultation overview
- (b) Consultation clarification

**(a) Consultation Overview**

## 1. South of Embley Project Operations Camp Consultation

The following table outlines the consultation undertaken to date informing local stakeholders of RTAW's decision to establish an Operations Camp for the South of Embley Project.

<b>Date</b>	<b>Consultation</b>	<b>Consultation</b>	<b>Stakeholder Group</b>	<b>Stakeholders Present</b>
21-1-2015	<b>Community Heritage and Environmental Management Plan Working Group</b>	Event/Forum	TOs (TOs)	<ul style="list-style-type: none"> <li>8 Traditional Owner and 3 WCCCA Administrative representatives</li> </ul>
29-1-2015	<b>Weipa Police</b>	Direct	Emergency Services	<ul style="list-style-type: none"> <li>Communities Manager met with</li> </ul>
11-2-2015	<b>WCCCA SoE Subcommittee Meeting</b>	Event/Forum	TOs	<ul style="list-style-type: none"> <li>8 TOs/ WCCCA representatives</li> </ul>
9-3-2015	<b>Western Cape Chamber of Commerce</b>	Direct	Local Industry	<ul style="list-style-type: none"> <li>RTAW GM spoke to Chamber of Commerce President as a representative of 50+ local businesses</li> </ul>
9-3-2015	<b>Regional Partnership Agreement</b>	Direct	Local Industry Government	<ul style="list-style-type: none"> <li>Communities Manager spoke to RPA Coordinator as a representative of the partnerships members</li> </ul>
10-3-2015	<b>WCCCA Coordinating Committee</b>	Event/Forum	TOs Local Government Local Community	<ul style="list-style-type: none"> <li>Approx. 34 representatives of the following stakeholder groups: <ul style="list-style-type: none"> <li>26 TOs</li> <li>4 local councils<sup>1</sup></li> <li>Cape York Land Council</li> <li>1 Queensland Government</li> <li>3 WCCCA staff</li> </ul> </li> </ul>
10-3-2015	<b>Weipa Community Forum</b>	Event/Forum	Local Community TOs Employees	<ul style="list-style-type: none"> <li>Approx. 45 community members attend the forum</li> </ul>
10-3-2015	<b>RTAW Employee Briefings</b>	Direct	Employees Local Community	<ul style="list-style-type: none"> <li>Briefings were given to all staff (approx. 1,200) across the operation.</li> </ul>
10-3-2015	<b>WCCCA Management</b>	Direct	TOs	<ul style="list-style-type: none"> <li>Communities Manager spoke to WCCCA CC Chair, WCCT Chair and WCCCA EO</li> </ul>
13-3-2015	<b>Weipa Town Authority</b>	Direct	Local Government	<ul style="list-style-type: none"> <li>General Manager briefing to Chair of WTA</li> </ul>

<sup>1</sup> Local Councils represented included: Aurukun Aboriginal Council, Napuranum Aboriginal Council, Mapoon Aboriginal Council, New Mapoon representative on the Northern Peninsula Area Council



Date	Consultation	Consultation	Stakeholder Group	Stakeholders Present
17 -3-2015	Aurukun Shire Council	Direct	Local Government	<ul style="list-style-type: none"> <li>• Additional Informal update as part of existing workshop</li> <li>• Manager community relations provided an overview of decision for operational camp to Aurukun Shire Council meeting.</li> </ul>
15-4-2015	Community Heritage and Environmental Management Plan Working Group	Event/Forum	TOs	<ul style="list-style-type: none"> <li>• 10 Traditional Owner/ WCCCA representatives</li> </ul>
6-5-2015	WCCCA SoE Subcommittee Meeting	Event/Forum	TOs	<ul style="list-style-type: none"> <li>• 8 Traditional Owner/WCCCA representatives</li> </ul>
2-6-2015	WCCCA Coordinating Committee Meeting	Event Forum	TOs Local Government Local Community	<ul style="list-style-type: none"> <li>• Approx. 34 representatives of the following stakeholder groups: <ul style="list-style-type: none"> <li>- 26 TOs</li> <li>- 4 local councils<sup>2</sup></li> <li>- Cape York Land Council</li> <li>- 1 Queensland Government</li> </ul> </li> <li>• 3 WCCCA staff</li> </ul>
20-7-2015 22-7-2015	Visit to Argyle operations villages with Traditional Owners	Direct	TO's	<ul style="list-style-type: none"> <li>• 6 Traditional Owners</li> <li>• Chair of WCCCA Coordinating Committee</li> <li>• Acting Executive Officer of WCCT</li> </ul>
5-8-2015	WCCCA SoE Subcommittee Meeting	Event/Forum	TOs	<ul style="list-style-type: none"> <li>• 8 Traditional Owner/WCCCA representatives</li> </ul>
8-9-2015	WCCCA Coordinating Committee Meeting	Event Forum	TOs Local Government Local Community	<ul style="list-style-type: none"> <li>• Approx. 34 representatives of the following stakeholder groups: <ul style="list-style-type: none"> <li>- 26 TOs</li> <li>- 4 local councils<sup>3</sup></li> <li>- Cape York Land Council</li> <li>- 1 Queensland Government</li> </ul> </li> <li>• 3 WCCCA staff</li> </ul>
16-9-2015	Community Heritage and Environmental Management Plan Working Group	Event/Forum	TOs	<ul style="list-style-type: none"> <li>• 10 Traditional Owner/ WCCCA representatives</li> </ul>

<sup>2</sup> Local Councils represented included: Aurukun Aboriginal Council, Napranum Aboriginal Council, Mapoon Aboriginal Council, New Mapoon representative on the Northern Peninsula Area Council

<sup>3</sup> Local Councils represented included: Aurukun Aboriginal Council, Napranum Aboriginal Council, Mapoon Aboriginal Council, New Mapoon representative on the Northern Peninsula Area Council

## 2. Further advice sought

A strong theme coming out of consultation was the importance of working with the Traditional Owners (in this instance the Wik-Waya) as the owners of the land. In fact both Aurukun Shire Council and the WCCCA Coordinating Committee have passed formal resolutions to this affect.

In this light, the company also sought the advice of eminent anthropologist Dr David Martin (who researched and provided substantial evidence supporting the landmark WIK native title decision of the High Court). David lived in the Aurukun community for over 20 years. He speaks the language and has a strong evidentiary background of Wik ways of doing things.

David was very clear that Wik ways of doing things are that you deal with the Traditional Owners to the exclusion of other groups in terms of matters affecting their land. He said it would actually be highly offensive to go outside of that custom in terms of matters affecting Wik land.

Dr Martin has also kindly agreed to speak with representatives of the Coordinator-General's office regarding the appropriate custom and dealing with Wik and Wik-Waya peoples, if required.

## 3. Local Media Coverage

The decision to establish an Operations Camp for the SoE Project was featured on the front page of the Western Bulletin on 18 March 2015.

According to APN Group, publishers of the Western Bulletin, the publication has a local circulation of 1,350 copies per week.

Following the Western Bulletin article, no community enquiries to RTAW's community feedback phone line (1800 707 633) were receive in relation to the operations camp.

## 4. Summary of stakeholder issues

The table below is a consolidated summary of the key stakeholder issues raised to date in relation to the Operations Camp decision and RTAW's response/mitigations.

No	Issue Description	Stakeholder Groups <sup>4</sup>					RTAW Response/Mitigation
		TOs	LG	LC	E	ES	
1	Request to see design of what an operational camp looks like physically and understanding of key elements included in the design.	X					A presentation (see Attachment A) was delivered to key TOs outlining the key design and function elements of a typical camp operation. Further, Rio Tinto flew a group of 8 Wik-Waya

<sup>4</sup> Note stakeholder abbreviations stand for; TOs – TOs, LG – Local Government, LC – Local Community, E – Employment, ES – Emergency Services

No	Issue Description	Stakeholder Groups <sup>4</sup>					RTAW Response/Mitigation
		TOs	LG	LC	E	ES	
							TOs to visit the company's Argyle operations camp to give an understanding of what a typical operational camp looks like and how it functions. Rio Tinto received valuable feedback from the TOs requesting that the camp includes an area of acknowledging the cultural importance on the land the camp will be built on. Rio Tinto is now considering this valuable feedback in the design process.
2	Availability of Community Commute – TOs in particular wanted to know how the move towards a camp operation would impact RTAW's commitment to implementing a Community Commute program for community members working in operations	X					RTAW reinforced the company is committed to providing a Community Commute service a will develop a solution that meets the community and workforce's needs.
3	Impact on the future and economic prosperity of the township of Weipa - several stakeholder groups raised concern that the establishment on an operations camp could be the catalyst for a FIFO type mining operation, thus having negative effects of the population and economic base of Weipa	X	X	X	X		RTAW has advised the operation camp is proposed to be a Bus-in-Bus-out option from Weipa, retaining a residential base in the township – not a FIFO operation from other cities/states. Detailed analysis is being undertaken to determine dry season commute times indicated fatigue management risks were more effectively managed through a camp.  With the current East Weipa mine nearing closure, the company reinforced more mining activity is required to generate employment.
4	Rational behind the company's decision to establish an operations camp – All stakeholder groups were interested to understand the logic behind the company's shift in position towards an operations camp rather than a residential commute operation.	X	X	X	X	X	RTAW advised that the decision was made fundamentally in consideration of the health and safety of employees' physical and mental welfare. It is not safe for employees to spend such long time commuting after working a typical shift.
5	Roster patterns – stakeholders expressed interest in understanding the likely working roster patterns and associated personal considerations associated with a change from the current rostering. It was also raised in			X	X		Stakeholders have been advised that no decision yet has been made as to the likely rostering pattern. Further consideration will be given to the issue prior to operations to ensure current industry best practices and employee feedback is taken in to

No	Issue Description	Stakeholder Groups <sup>4</sup>					RTAW Response/Mitigation
		TOs	LG	LC	E	ES	
	any exceptions will be possible allowing employees to commute daily.						consideration. Due to safety concerns, employees will not be permitted to commute daily.
6	Level of amenities – employees in particular were interested in being informed as to the type of services that would be available at the camp (e.g. access to gyms, recreation facilities, internet, etc.)	X			X		As the design process continues, industry best practices and employee feedback will be considered in determining the final camp design.
7	Queensland Police Service (QPS) representatives asked if the camp would have its own security services and If it is anticipated they would have to respond to incidents in the area.					X	RTAW advised the camp would have appropriate security and most matters would be managed without the need for police involvement. Broader planning of the camp operations will consider how police could be mobilised to the site if required.



**(b) Consultation Clarification**

## Rio Tinto South of Embley (SoE) Operations Camp consultation clarification



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## Attachments

- Attachment A - Rio Tinto presentation to the Aurukun Shire Council
- Attachment B - Aurukun Shire Council letter to Rio Tinto
- Attachment C - Rio Tinto presentation to the Napranum Aboriginal Shire Council
- Attachment D - Rio Tinto presentation to the Mapoon Aboriginal Shire Council
- Attachment E - Western Cape Bulletin Community Forum Advertisement
- Attachment F - Western Cape Bulletin 15 March front page story
- Attachment G - Warren Enstch letter to the Western Cape Bulletin Editor

## AURUKUN

### Local Government

Rio Tinto has addressed the Aurukun Shire Council twice formally to discuss the decision to establish an operations camp. There has also been discussion with Councillors through key regional forums whereby the council is represented – such as the Western Cape Communities Coexistence Agreement (WCCCA) and during regular informal interactions in the community.

At the Council meeting on 18 August 2015, Brad Welsh, Rio Tinto's Manager Community Relations delivered a presentation providing an overview of some of the key features of a typical operations camp (such as layout, living quarters, design and amenities) and a summary of what Rio Tinto understands Council's feedback to be to date (**see Attachment A**).

During the meeting, a resolution was passed providing in principle support for the operations camp, subject to consultation and agreement from the *Wik-Waya* TOs (see **Attachment B**). Whilst acknowledging the camp is within the Aurukun Shire Council boundary, the Mayor and Councillors made clear that they support the rights of TOs (TOs) to make decisions related to their traditional lands and supported Rio Tinto's ongoing direct engagement with *Wik-Waya* TOs.

Two elected members of the Council - Edgar Kerindun and Angus Kerindun are brothers of Tony Kerindun. Tony is the *Wuut manth-thayan*, the Wik Mungkan term for the Senior Male Traditional Elder and custodian who holds the knowledge, stories, and responsibility for the Boyd Bay area proposed as the camp's location.

The Council are interested in continuing to discuss if camp modules can be shipped to Aurukun and transported via road to Boyd Bay. The Council see this as an economic development opportunity to establish a laydown yard that could be repurposed post-project. Brad Welsh explained this could be possible, but is subject to further land access negotiations.

The Council have clearly stated Rio Tinto should engage with young people in the community graduating year 12 to further explore their career aspirations and as for a mechanism for the younger generation to take an interest in maintaining their culture. Importantly, Council and the TOs believe the young community members would benefit from living in camp environment where they are well rested, well fed, and fit and ready for work away from many of the distractions that existing within community.

The Council maintains an interest in a Community commute that provides community members with the option of living in Aurukun on their days off (not a daily commute) to grow the economic strength of each Aurukun family unit. The Council's resolution in support of the operations camp reinforces that they view the decision as having little negative impact to their region with some potential upside for Aurukun people seeking employment.

### Community

Rio Tinto has established a Community Relations office in Aurukun that is staffed approximately 2 weeks in every month by a Community Relations Specialist. Cultural and environmental factors play an important role in undertaking community consultation in Aurukun. There is very limited internet access, limited telephony, low levels of literacy and a preference for informal and interpersonal communication over formal



communications. Placing advertisements in the newspaper or notices on a notice board publicising community engagement has not proven to be an effective engagement strategy.

The location of Rio Tinto's Aurukun office is well known, as there are less than 12 offices in the town's only commercial precinct located next to Tony Kerindun's house. Whilst in Aurukun, the Community Relations Specialist spends the vast amount of their time maintaining a visual presence in the civic centre conversing with community members, as this is predominately the method by which the local population socialise and exchange information. The company has learnt the Aurukun community in general are more comfortable engaging this way rather than in the office.

Over the past 6 months, the community has raised a range of project and non-project related issues. In general, community members are ambivalent to the operations camp, with no direct concerns raised. Largely, community members have focused their line of enquiry on employment, training and business related opportunities. Importantly a number of those enquiries from local people have supported the idea that SoE employment opportunities would be located in a camp based environment where they have their own room and space to focus on work away from community distractions.

A summary of Aurukun stakeholder's position on the issue is as follows:

Issues Raised	Overall Position
<ul style="list-style-type: none"> <li>- <b>Employment opportunities</b></li> <li>- <b>Provision of community commute</b></li> <li>- <b>Possibility to transport accommodation modules through Aurukun to increase economic activity</b></li> <li>- <b>Anticipated rostering patterns</b></li> <li>- <b>Opportunity to work with students and community members in on country activities</b></li> </ul>	<p>Council support an operations camp in principle and believe consultation in relation to camp specific issues should be handled directly with TOs.</p> <p>No other community members have raised any significant issues.</p>

## RTA Considerations

In response to the issues raised by the Aurukun community, Rio Tinto is doing the following:

- Developing strategies for Aurukun residents to participate in project related supply and employment opportunities through implementation of a Local and Indigenous Participation Strategy
- Evaluating and implementing a Community Commute arrangement for Aurukun residents employed in either the construction or operations phase of the project
- Further investigating the opportunity to establish a laydown yard and ancillary activities in Aurukun as logistics support for the project

## **NAPRANUM, MAPOON AND THE NORTHERN PENINSULA AREA (NPA)**

### **Councils**

Representatives of the 3 Councils are active participants in key regional representative bodies such as the WCCCA, whereby the operations camp has been discussed. Brad Welsh, Manager Community Relations and Ryan Skehan, Principal Advisor, Economic Development delivered presentations to the Napranum Aboriginal Shire Council meeting (in person) and Mapoon Aboriginal Shire Council Mayor and Chief Executive Officer (via telephone) on 18 August and 19 August respectively (see **Attachment C and D**).

In principle, both the Napranum and Mapoon Councils stated their support for the operations camp subject to direct engagement with TOs. Both Councils were somewhat perplexed as to why Rio Tinto was seeking their opinion as they believe decisions surrounding the operations camp are beyond their administrative jurisdiction.

Rio Tinto briefed the NPA Council and community on 28 July 2015 on the operations camp as part of regular engagement in the area. The operations camp was not the focus of these briefings as Rio Tinto has other exploration activity at Vrylia point occurring which is more relevant to NPA Council and community.

The NPA Council reinforced the importance of Rio Tinto creating employment opportunities for community members particularly in skilled positions (such as tradespeople) that may result in skills transfer back to the community and drive local economic development.

Given current Weipa based Rio Tinto staff from the NPA community either stay in an operations camp (in Weipa) or in the Weipa area (including Napranum), it is logical the Council doesn't see a material impact to the decision to implement an operations camp at SoE.

The main point all Councils emphasised is that it is important residents of their communities have access to employment opportunities.

It is important to note, the communities are located some distance from the proposed SoE mine site as shown below:

- Aurukun – 90 km
- Napranum – 200 km
- Mapoon – 290 km
- NPA – 400 km

The above distances from the mine site and respect for TOs further explains why the Napranum, Mapoon and NPA Councils have shown little interest in Rio Tinto's decision to establish an operations camp.

### **Community**

Members of both the Napranum and Mapoon communities were invited to attend Rio Tinto's Community Forum on 10 March 2015 (members of the NPA community were invited to a community forum on Tuesday 28 July 2015).

As per standard notification practice, half page advertisements inviting interested community members to attend the Weipa forum was placed in the Western Cape Bulletin

(the Western Cape's local newspaper) on 24 February and again on 4 March (see a copy of the advertisement in **Attachment E**).

Signage was displayed around Weipa, and direct mail invites sent to previous Community Forum attendees. The event was also promoted on the Weipa Town Authority Facebook page.

The decision to establish an operations camp was discussed at the Community Forum, with this platform a good opportunity for community members to ask questions or concerns directly with Rio Tinto's General Manager, Gareth Manderson.

Following the Community Forum, the Western Cape Bulletin ran a front page story on 15 March in relation to the operations camp (**see Attachment F**). Local Federal MP Warren Entsch supported the operations camp in a letter to the editor following the story in the paper (**see Attachment G**).

As standard practice, community members are actively encouraged to call Rio Tinto's Communities Information Line (1800 707 633) or email address (RTAWeipafeedback@riotinto.com) to discuss any company related issues or concerns. No enquiries related to the operations camp have been received.

A summary of Napranum and Aurukun stakeholder's position on the issue is as follows:

Issues Raised	Overall Position
<ul style="list-style-type: none"> <li>- <b>Employment opportunities</b></li> <li>- <b>Provision of community commute</b></li> <li>- <b>Rostering patterns</b></li> <li>- <b>Support initiatives for business opportunities</b></li> <li>- <b>Support local TO decision making</b></li> </ul>	<p>Council are supportive of an operations camp in principal and are of the opinion they are not directly affected.</p> <p>Both Councils have made it clear that they are more interested in Rio Tinto activities within their areas of responsibility and as a result support the Aurukun council's position in this regard.</p> <p>Community members seem supportive acknowledging that it is not safe to commute daily to the SoE site and without mining expansion there could be a negative impact to the local community.</p>

## RTA Considerations

In relation to the issues raised by the communities, Rio Tinto is doing the following:

- Working with and respecting the *Wik-Waya* TOs as custodians of the land indented as the camp site
- Continuing to engage with the broader councils and communities on matters such as SoE employment and procurement opportunities as well as Rio Tinto activities in their respective locations

## TRADITIONAL OWNERS

The *Wik* and *Wik-Waya* (now referred to solely as *Wik-Waya* at the request of TOs) people are signatories to the WCCCA Indigenous Land Use Agreement (ILUA) which provides TO support for mining operations and identifies economic, education and employment benefits as well as formal consultation processes between the company and the TOs of the land.

Rio Tinto has enjoyed a very strong and productive relationship with SoE TOs since both parties signed the WCCCA ILUA which recognises amongst other things *Wik-Waya* ownership of the Boyd Bay area. Rio Tinto's operational model for engagement seeks to ensure TOs are the first to know about project changes as well as respects *Wik-Waya* right to make decisions for their traditional lands.

The WCCCA has formal cultural heritage provisions that need to be followed in relation to the disturbance of land on the mining lease. This is designed to ensure that the most appropriate TO representatives of the land are identified by the WCCCA for the company to engage with.

The WCCCA submission during the Environmental Impact Statement (EIS) consultation period did state that Rio Tinto cannot satisfy its obligations for consultation by relying on the WCCCA process alone. In this regard, we have not relied on WCCCA consultation processes to satisfy our obligations for consultation with the *Wik-Waya* TOs.

Subsequently, at the WCCCA Coordinating Committee meeting on 8 September 2015, the following resolution was passed:

*It is recommended the Coordinating Committee:*

- 1. Note the update provided on discussions with the Queensland Government Coordinator General's office relating to the Boyd Accommodation Village.*
- 2. Provide in principle support for the Boyd Accommodation Village subject to further consultation with the Aurukun Shire Council and Wik-Waya Traditional Owners through the Cultural Heritage and Environment Working Group (CHEMP) with an invitation to the broader Wik-Waya families as outlined in the SoE Sub Committee Recommendations to be presented the SoE Sub Committee on 4 November 2015.*
- 3. Does not support further consultation taking place beyond the Traditional Owners or Aurukun Shire Council by way of advertisement in newspapers such as The Courier Mail, Cairns Post or Weipa Bulletin as this does not respect Wik-Waya's hard fought rights for making decisions on their country*

The identification of the correct TOs through the WCCCA consultation process is culturally important to all TOs of the WCCCA ILUA area. This process is about identifying who speaks for that Country and represents its Old People.

Rio Tinto has utilised the WCCCA's knowledge to identify the correct TOs of the land. As previously stated Tony Kerindun is the *Wuut manth-thayan* (Senior TO) of the Boyd Bay area.

As per customary laws and process, Tony Kerindun is widely regarded and respected as the final decision maker on what and how things happen in the Boyd Bay area. Decisions are made after consultation between Rio Tinto and nominated TOs, and separately between Tony and the TO group he leads.



Consultation and engagement with the nominated *Wik-Waya* TOs has included a briefing in Aurukun in January during a Cultural Heritage and Environment Management Plan (CHEMP) Working Group meeting on the operational camp and change to the project scope.

Outcomes of the January meeting were:

Traditional Owner Issues Raised	Rio Tinto Response
Wanted to understand how an operational camp looked and operated (what associated infrastructure and other amenities were required)	Company would provide an overview presentation of an operational camp and the differences with a construction camp which has been consulted on during the EIS
How would an operations camp manage access by workers to places of significance such as story places particularly the nearby coastal landscape	Company would undertake any appropriate cultural heritage management works as outlined in the WCCCA and the CHEMP
Would like some time to think about the scope change	Agreed to discuss at next meeting and submit appropriate notification through WCCCA

### ***Further engagement***

Continued engagement with TOs focussed on the issues raised in the aforementioned table to ensure that any questions or concerns could be addressed. An operational camp overview presentation was provided to the WCCCA SoE Sub-Committee in February with a visit to Argyle operations camp undertaken in July.

### ***Visit to the Argyle Diamonds operations camp***

In response to the TO's request to learn more about what a typical operations camp looks like and how it functions, Rio Tinto organised a visit for TOs to the Argyle Diamond mine's operational camp in the East Kimberley region of remote north of Western Australia.

The visit from Monday 20 June until Wednesday 23 June was focussed on providing TOs with an experience and understanding of how an example of a functional operations camp works, available amenities and role of local TOs in the operation and camp itself.

The following representatives were nominated by the WCCCA and participated in the visit:

- Tony Kerindun (Senior Wik-Waya Traditional Owner)
- Helen Karyuka (Wik-Waya Traditional Owner)
- Sammy Kerindun (Wik-Waya Traditional Owner)
- Enid Chevathen (Wik-Waya Traditional Owner)
- Tianna Chevathen (Wik-Waya Traditional Owner)
- Richard Ornyengaia (Wik-Waya Traditional Owner)
- Florence Charger (Chairperson of WCCCA Coordinating Committee)
- Margaret Barnes (Acting Executive Officer of WCCT)

Brad Welsh and Greg Rashford, General Manager, SoE Boyd Development organised and attended the visit of behalf of Rio Tinto.

The itinerary for the visit included the following:

- A Traditional Welcome to Country (called a *Manthe*) performed once per month for employees and contractors within the mine by local TOs.
- A tour of the operations and construction camps at Argyle
- A session with the Manager of the camps to discuss Indigenous employment opportunities and also his experience with managing camp patrons when they are not working (he advised that access outside of camp areas is heavily managed and most people sleep for the majority of time between 12 hour shifts)
- A session with local Argyle staff to discuss their experience with community commute from local areas (they advised that people enjoy better success at employment in a camp environment and that they have had much higher retention of particularly young people who live in camp during shifts than those who attempted to commute daily)
- A working session with Rio Tinto on what the SoE camp could look like led by Greg Rashford
- A tour of Kununurra and some of the investments that the Aboriginal Trust funds had purchased to diversify income beyond mining.
- A working session with the leadership of the Argyle Aboriginal Trust on opportunities and challenges they experienced working with Rio Tinto operations.

#### ***To feedback during Argyle working session***

Traditional Owner comment	Response/Update
Tony Kerindun said that the camp location looked ok on the map but that TOs needed to visit the site to confirm.	Traditional Owners have been taken to the site and support its location. The site has been surveyed by <i>Wik-Waya</i> heritage surveyors confirming no items of cultural significance in the location.
Florence Changer appreciated the presence that the Argyle TOs had on the site including the <i>Manthe</i> ceremony but also the identified space for TOs and workers to come to and relax.	Company has offered the opportunity to assist in design of the camp to make a space and build a presence for <i>Wik-Waya</i> recognition.  Rio Tinto will continue to work with TOs on ensuring the right respect for culture, customs, and access conditions and/or restrictions is present within the camp.
TOs asked how many times has there been unauthorised access to areas by workers staying in the camp	The Argyle Manager Community Relations advised that access is strictly managed on site for safety reasons and that in the thousands of people they have had stay in camp there had only been one or two incidences of this.
Tony Kerindun advised that people cannot go to the special story places without permission or the right elder with you.	Brad advised that these special story places were recorded in Rio Tinto records and that the construction of the camp would not impact them.
TOs supported the idea of being involved in design of the camp and also how it would be operated	The company will continue to work with TOs in this regard.
Final use of the camp modules after mine life – would we consider TOs future ambitions to manage the asset for their benefit	The SoE project has a long mine life of over 40 years which means that this is not in the short or medium term considerations

**SoE Sub-Committee in August**

A report of the Argyle visit was given as well as the same presentation delivered in the working session. Loyla Chevathen (*Wik-Waya* elected WCCCA representative) the chair of the Sub Committee requested that a space be made available within the camp for *Wik-Waya* people and things. The company advised that we would like to work with TOs early to ensure that we best capture *Wik-Waya* culture in the camp itself. The minutes of the SoE Sub Committee reflect a recommendation noting the invitation to participate in the camp design to ensure TO presence.

**Overall**

Overall the discussion with the TOs has progressed from the question of whether there will be an operations camp to how we can best work together to ensure success during operations. This support was reinforced during the September CHEMP Working Group meeting.

The following principles will continue to guide Rio Tinto's implementation of the camp in this regard:

- Respect for *Wik-Waya* ownership of the land the SoE project will be built on.
- Maximising opportunities for *Wik-Waya* culture and presence to be included in design and implementation.
- Ensuring that significant *Wik-Waya* story places are not impacted by the construction of the camp.
- Maximising opportunities for local contracting and employment for Aurukun and other Western Cape communities

**Traditional Owner Cultural Heritage Engagement of the proposed site**

The WCCCA Cultural Heritage Management schedule outlines that commercial activities planned by Rio Tinto require notification to the WCCCA to ensure CHEMP related activities can be undertaken prior to commercial activities.

A formal notification of the Boyd Bay operations camp area was provided to the WCCCA by Rio Tinto in February 2015. In response to the notification, the WCCCA provided Rio Tinto names of identified TOs suitable for participation in an Archaeological Survey of the proposed camp area.

Consultation related to Cultural Heritage Management of the proposed operations camp area was discussed during monthly meetings of the nominated TOs and Rio Tinto staff from January through to July 2015. During these meetings TOs stated a strong preference to locate the camp away from significant sites and direct coastline.

This information was conveyed to the camp design team, resulting in a location over 500 metres inland and over two kilometres from the nearest culturally significant site identified as the preferred proposed location.

The preferred location was presented to the nominated TOs who agreed the area should undertake further Archaeological survey.

Further Archaeological Survey of the location was undertaken over the 11 and 12 August. TOs were represented by Norman Kerindun (*Wik-Waya* Senior Representative), Richard Ornyengaia, and Helen Kerindun, TOs who each have over with 3 years archaeological survey and site identification experience. In addition, Rio Tinto's two Cultural Heritage Advisors present at the survey have 19 years combined experience.

The area was surveyed on foot using north-south transects with spacing between surveys of 20 meters (a distance found to be appropriate for safety reasons allowing all surveys to remain in visual contact).

The survey confirmed no sites of cultural or archaeological significance were recorded in the operations camp area.

Rio Tinto's Cultural Heritage Team has discussed this result with Tony Kerindun, who was not surprised by the result. Tony Kerindun did not participate in the survey due to health issues.

A further site visit took place on 15 September whereby TO representatives in the survey team again provided their support for the camp's proposed location.

As outlined previously, the WCCCA Coordinating Committee passed a resolution supporting Rio Tinto's approach to consultation to date and further consultation with the Aurukun Shire Council and TOs directly. .

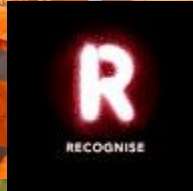
Following the WCCCA Cultural Heritage Management process, no further heritage management measures for the area are required prior to the commencement of Rio Tinto's commercial activities in this area. However, as requested by Tony Kerindun, the WCCCA is to be kept updated on the ongoing consultation and engagement around camp management, construction, and design between TOs and Rio Tinto.

# Aurukun Shire Council

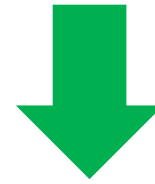
18 August 2015

Rio Tinto Weipa update

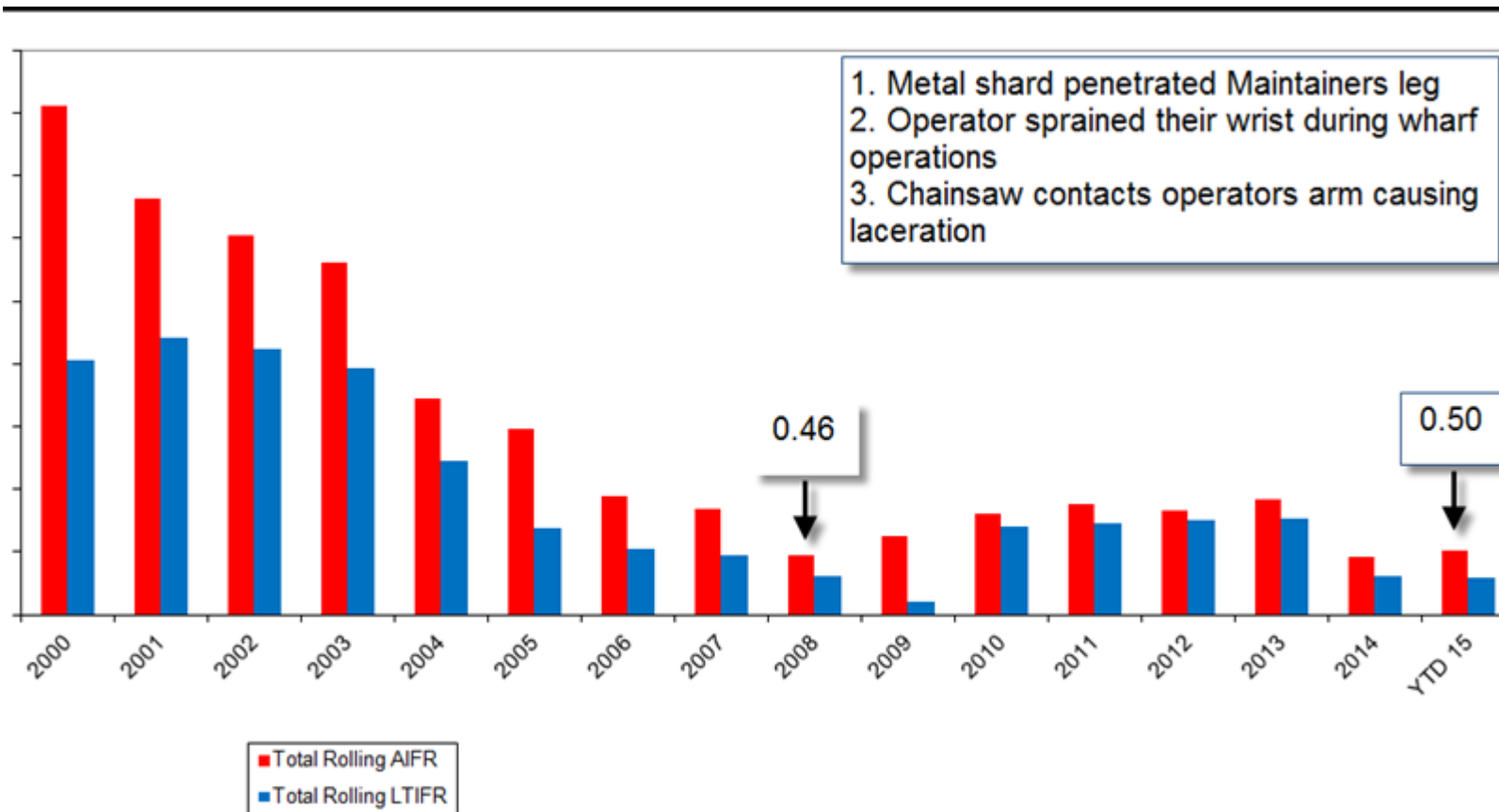
Brad Welsh, Community Relations Manager



# Safety journey trend



**23% Reduction  
in SPIs**



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- Our legal entity names remain unchanged.

# RioTinto

# Our people

## Queensland Resource Council Indigenous Awards

Craig Wone awarded Runner Up in the “Exceptional Indigenous Person” category.

## Queensland Training Awards

- Finalist for Employer of the Year
- Aaron Lobley - Winner Apprentice of the Year

## QRC 2015 Awards for Women

Julie Stainkey - Winner in the “Outstanding tradeswoman/ operator/technician” category.

Anna Kepper – Highly commended in “Outstanding tradeswoman/ operator/technician” category.

Michelle Radlof – Highly commended in the “Exceptional Young Woman” category.





# Recognise campaign



- Rio Tinto joins national push for constitutional recognition of Indigenous Australians.
- Important step in our reconciliation journey, with Weipa actively involved (Group video, NAIDOC week, commitment to Agreements).
- Sign up to show your support: [www.recognise.org.au/](http://www.recognise.org.au/)
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- Rio Tinto has agreed to further work with Traditional Owners in this regard.

# Site Layouts

---

Layout for Operations can be slightly different to Construction – more community feel

Construction

Operations



# Village management

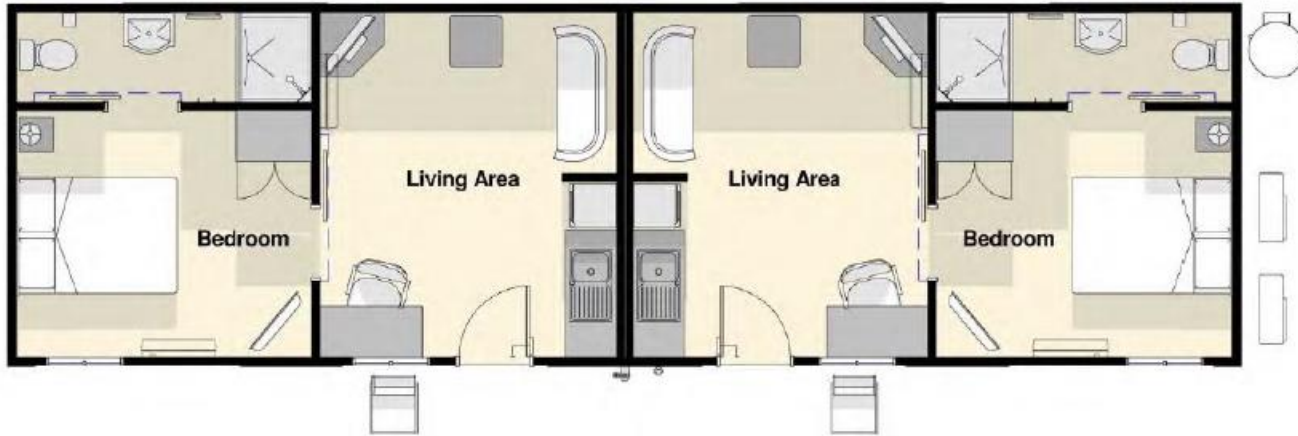
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- Restricted access – one road in and out
- On-site managers – bookings, check in/out, catering, maintenance, transport of goods in / waste out
- Catering and services provided – no shops/retail apart from incidentals



# Living Quarters



Living quarters are camp style buildings but upgraded rooms to operation standard



# Socialising

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Facilities for recreation  
and social gathering



# Dining



Common dining area  
and small facility to  
purchase incidentals  
(eg. toothbrush,  
shampoo etc)



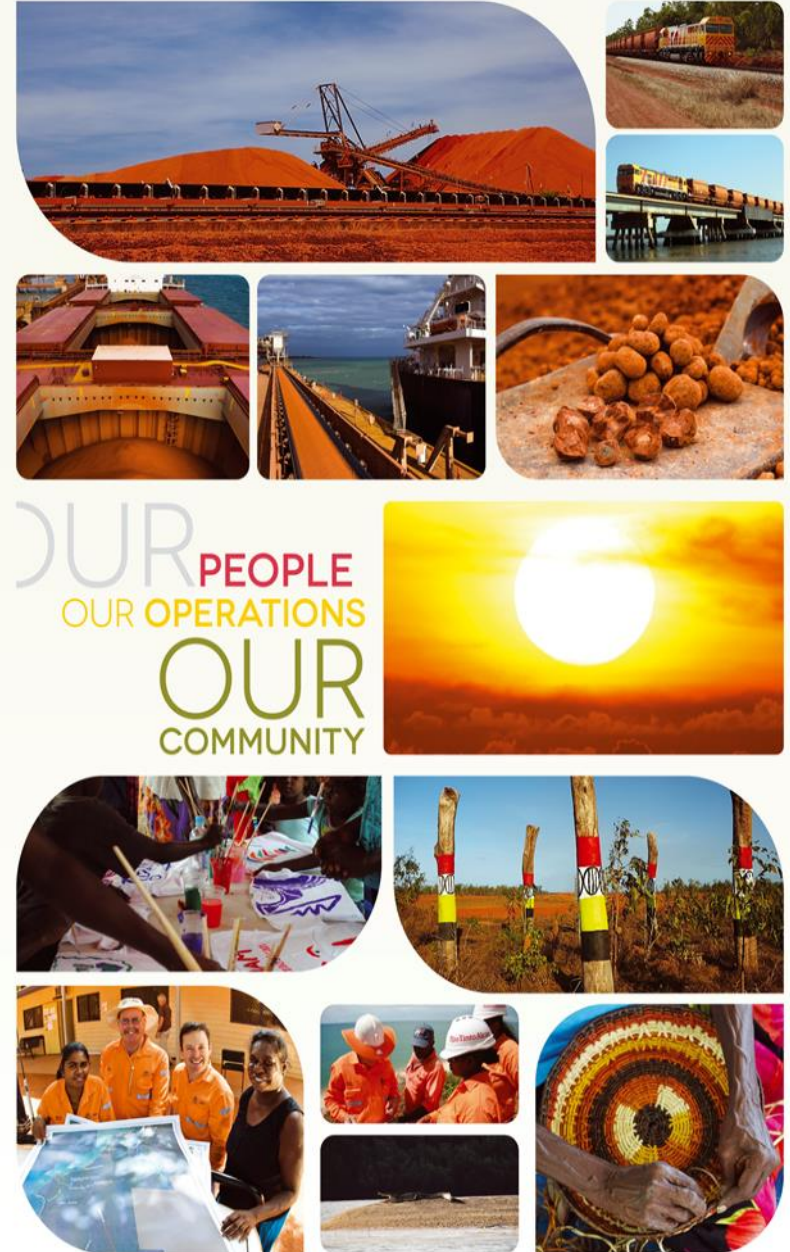
# Council feedback from last briefing

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- Ensuring we are engaging with boarding school year 12 students before they get distracted by other influences in Aurukun.
- A community commute that supports people living in Aurukun for opportunities at the mine.
- Aurukun people are better supported in a camp environment for work.
- Need to work with Traditional Owners of the country in terms of location and management of camp itself.



# Any questions?



# Strategy to support local and indigenous procurement

---

- Development of procurement practices that support and encourage the use of local and indigenous suppliers
- Development of a communication strategy to effectively communicate project supply opportunities
- Support a capability development framework that assists local and indigenous business increase the capacity to supply to the project and other major projects

# Procurement policies, process and practices

---

Encourage local and indigenous participation through:

- Contractual terms
- Contractor template of commitments
- Evaluation criteria

# Communication of opportunities

---

- ICN Gateway
- Supplier fact sheet
- Supplier briefings

# Support of a capability development framework that assists local and indigenous business increase the capacity to supply to the project and other major projects

---

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- Face to face – specialist one on one support for individual companies

"B"



*Growing Respect, Community & Leaders!*

21 August 2015

Mr Brad Welsh  
Manager Community Relations  
Rio Tinto  
Weipa Qld 4874  
Email : [brad.welsh@riotinto.com](mailto:brad.welsh@riotinto.com)

Dear Brad

At its meeting of 18 August 2015 Council passed the following resolution 15.4879 :  
That Council supports, in principle, the construction of Boyd Accommodation Village subject to Rio Tinto having consulted with and having agreement with Traditional Owners of the land.

Council looks forward to future discussions on other issues including ;

- Road agreement
- Lay down area, Aurukun township
- Boat ramp use and charges
- Any outstanding issues of lease for Lot 226, Aurukun township.

In the meantime give me a ring on 0427 430 825 if you require any clarification.

Yours faithfully

Bernie McCarthy  
Chief Executive Officer

**Head Office:** 39 Kang Kang Rd, Aurukun, Qld 4892  
PO Box 1, Aurukun, Qld 4892  
**P:** 07 4060 6800 | **F:** 07 4060 6191

**Finance Office:** 351 Sheridan St, Cairns North, Qld 4870  
PO Box 887N, Cairns North, Qld 4870  
**P:** 07 4047 6700 | **F:** 07 4047 6770

[www.aurukun.qld.gov.au](http://www.aurukun.qld.gov.au)  
[www.facebook.com/AurukunShireCouncil](https://www.facebook.com/AurukunShireCouncil)  
ABN: 3233 849 0426



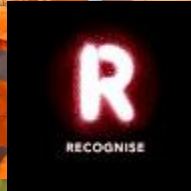


# Napranum Shire Council

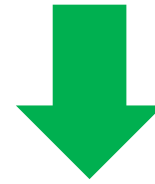
18 August 2015

Rio Tinto update

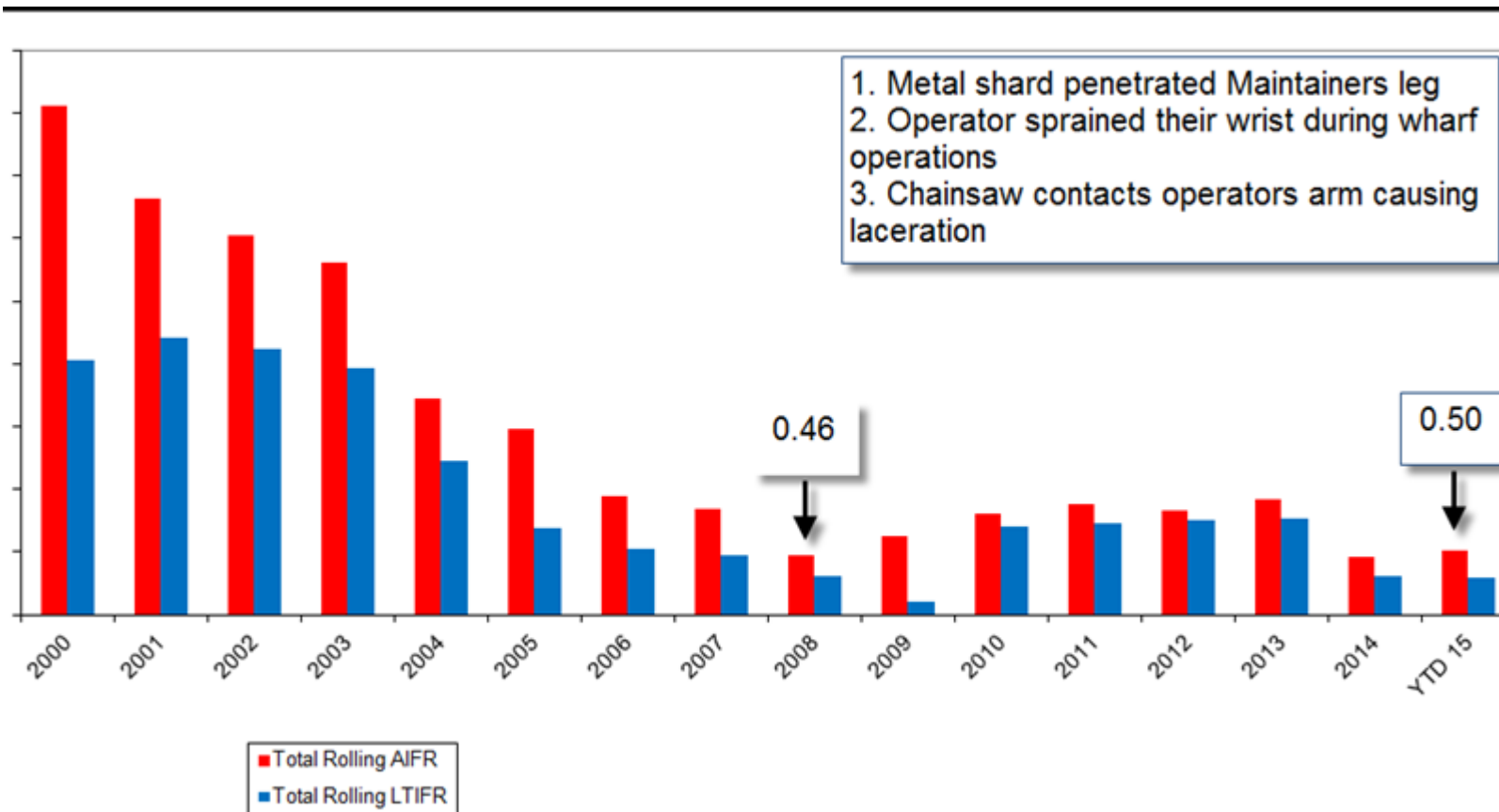
Ryan Skehan, Principal Advisor Economic Development



# Safety journey trend



**23% Reduction  
in SPIs**





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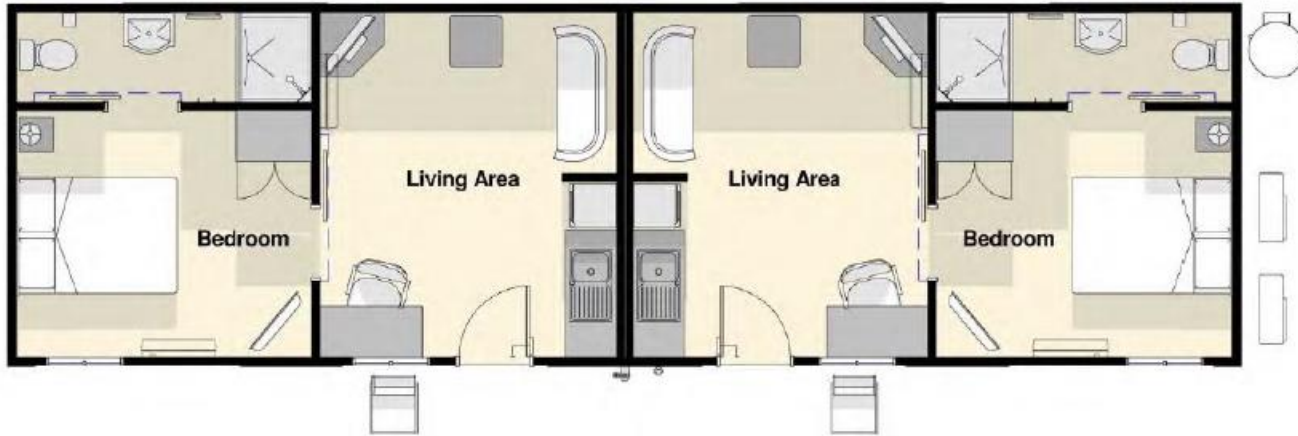
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Facilities for recreation  
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Common dining area  
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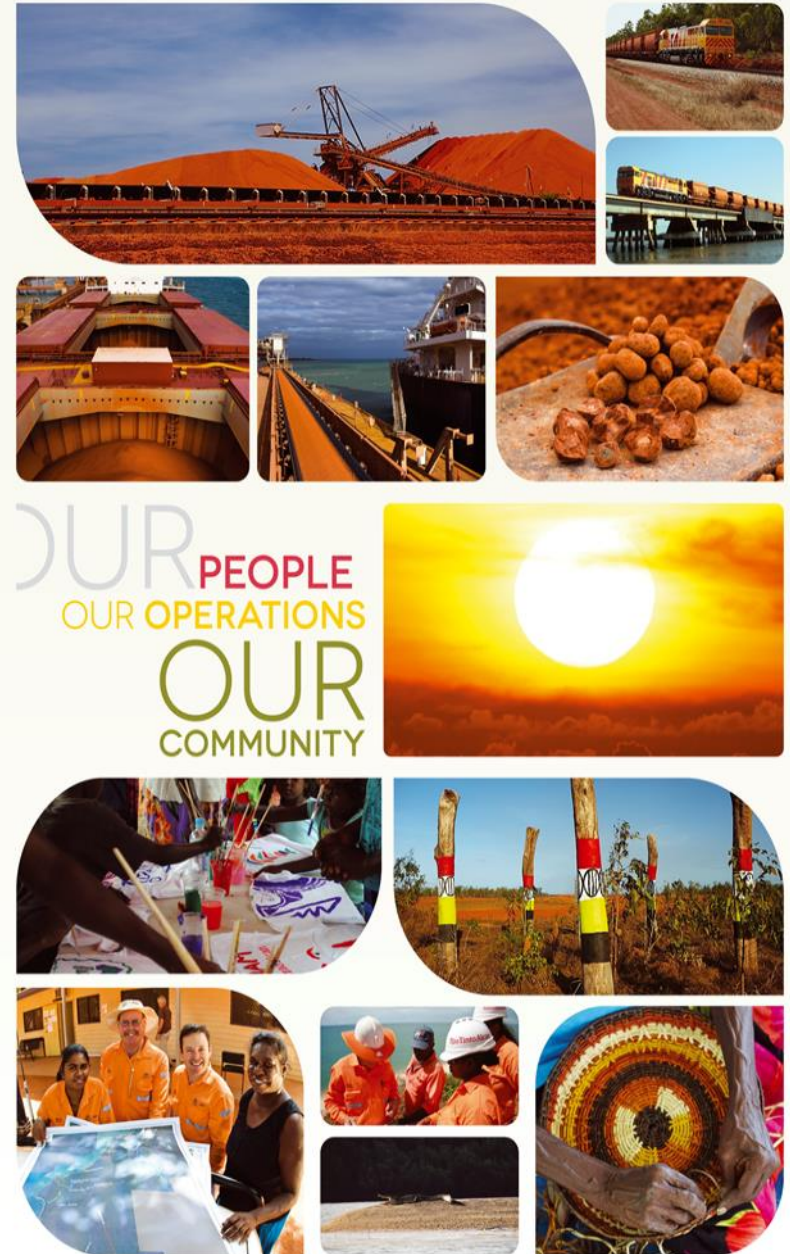


# Council feedback so far

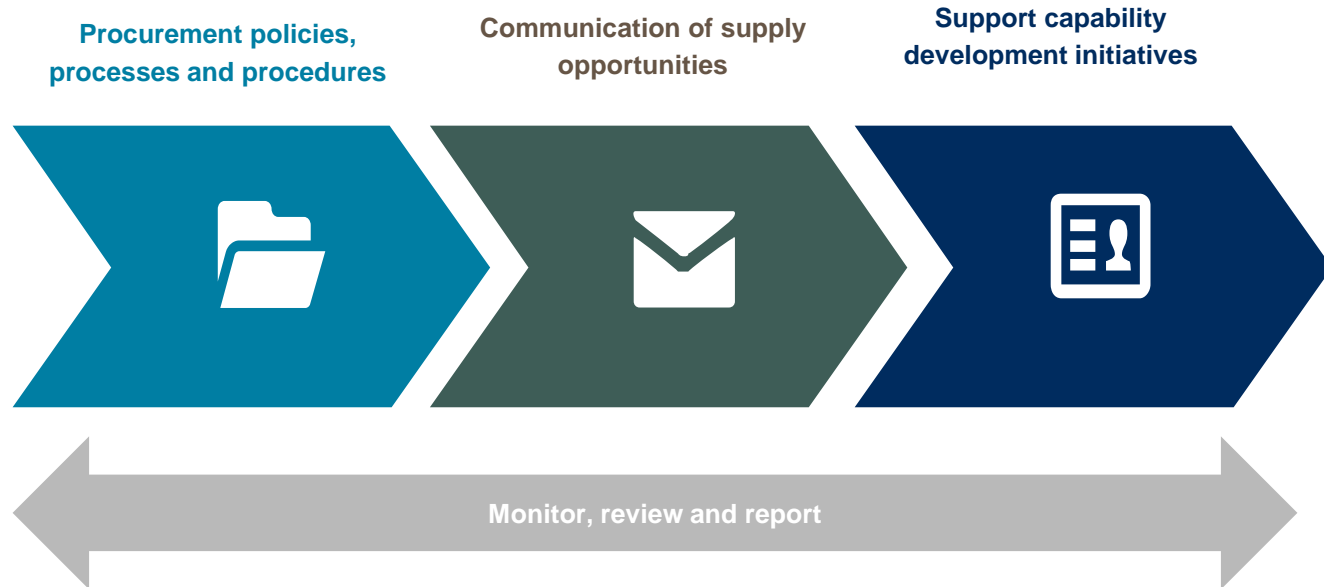
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- Napranum looking to support transport of people to the operations camp
- How do we sustainably support Napranum economic development initiatives to provide additional housing and mining support services
- Final land use for East Weipa mining areas after mine closure

# Any questions?

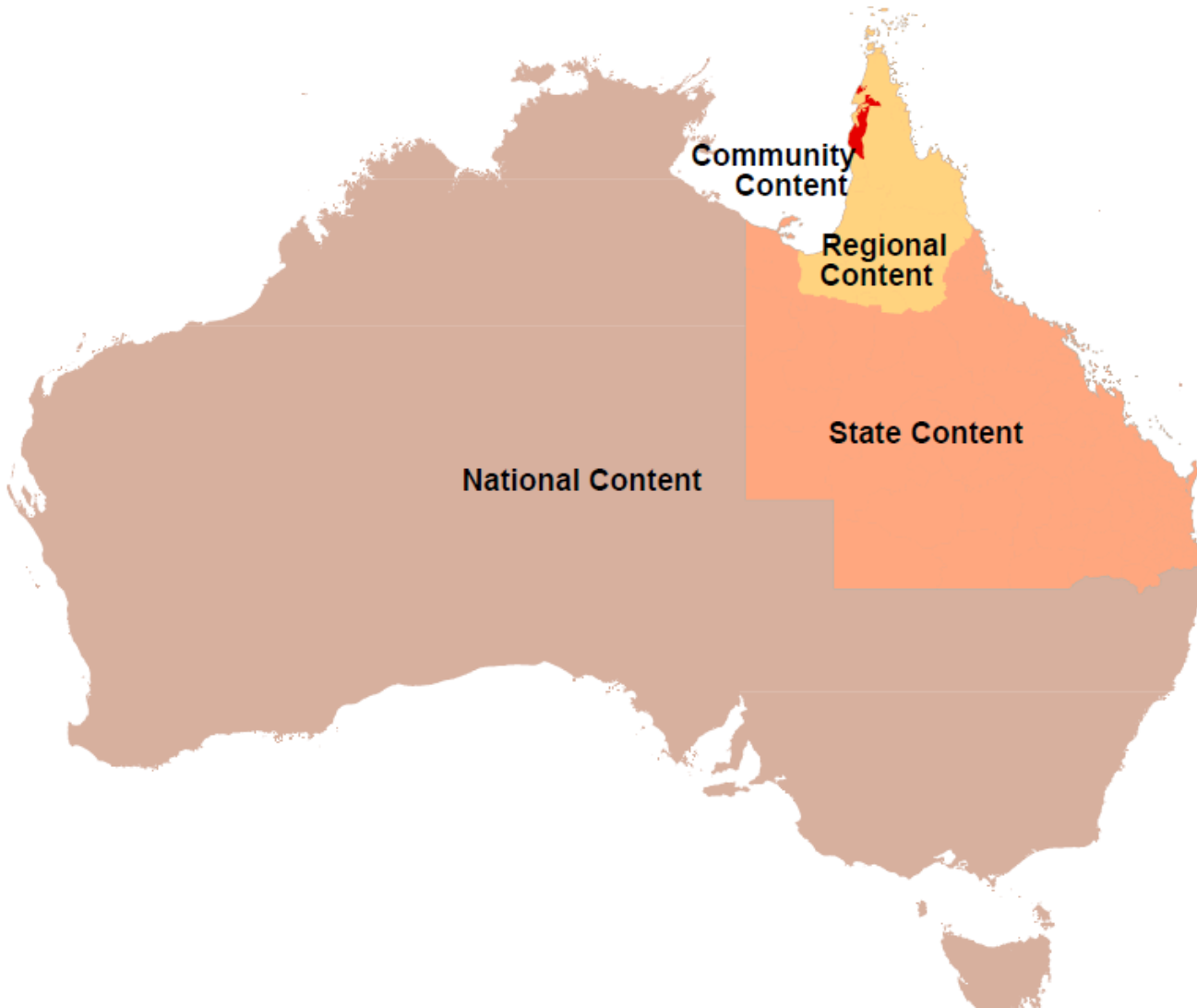


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# Defining SoE Project Local Content



## **Community Content**

Weipa, Napranum, Mapoon, Aurukun. New Mapoon

## **Regional Content**

FNQ

## **State Content**

Queensland

## **National Content**

Rest of Australia

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---

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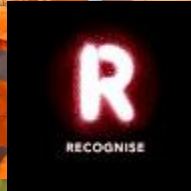


# Mapoon Aboriginal Shire Council

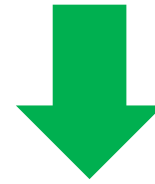
19 August 2015

Rio Tinto update

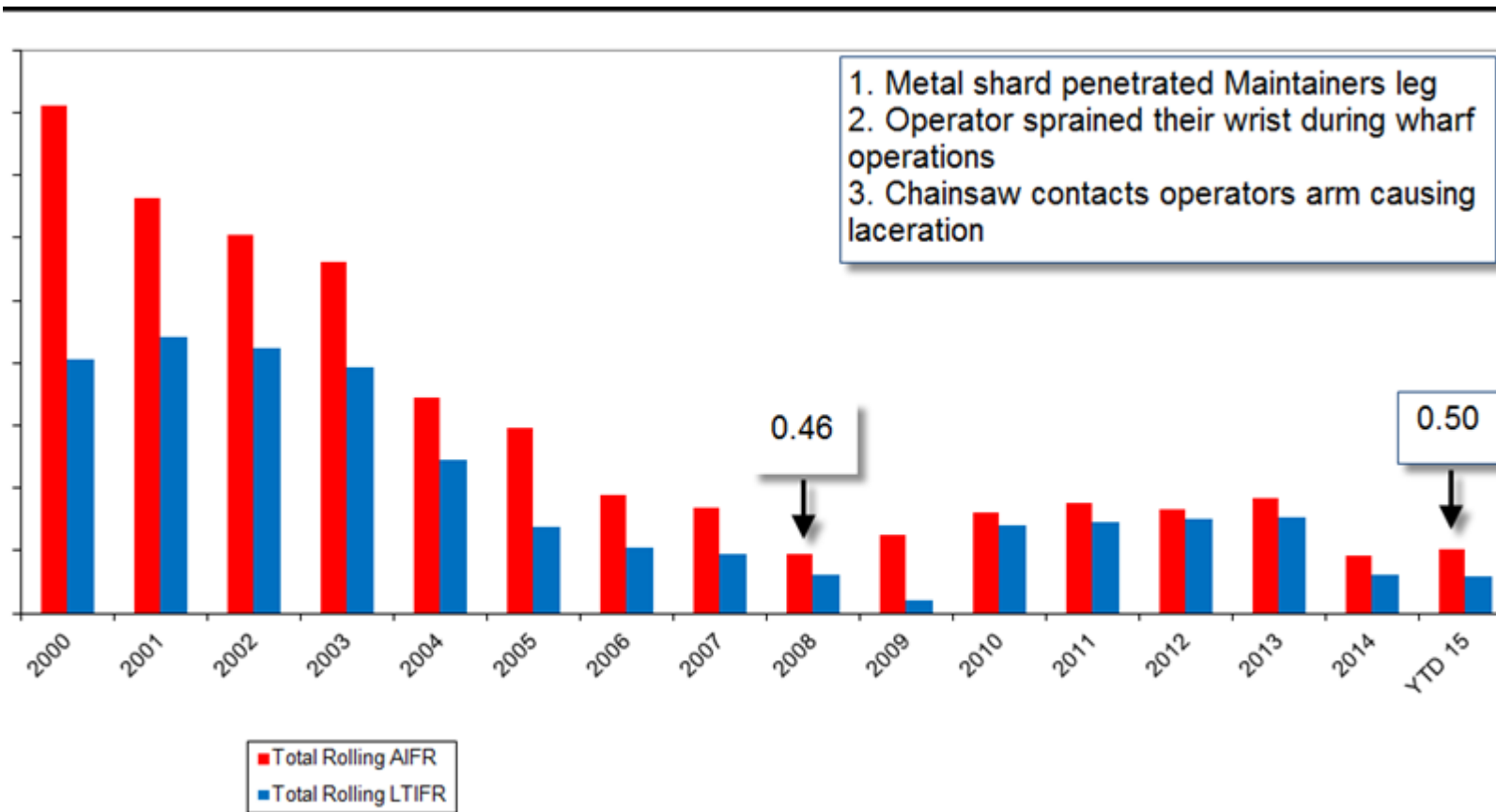
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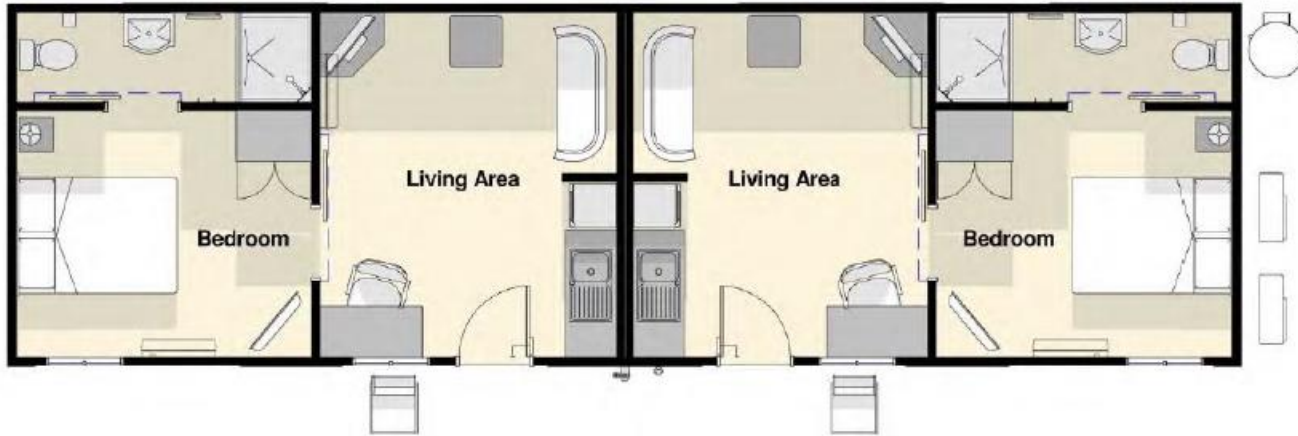
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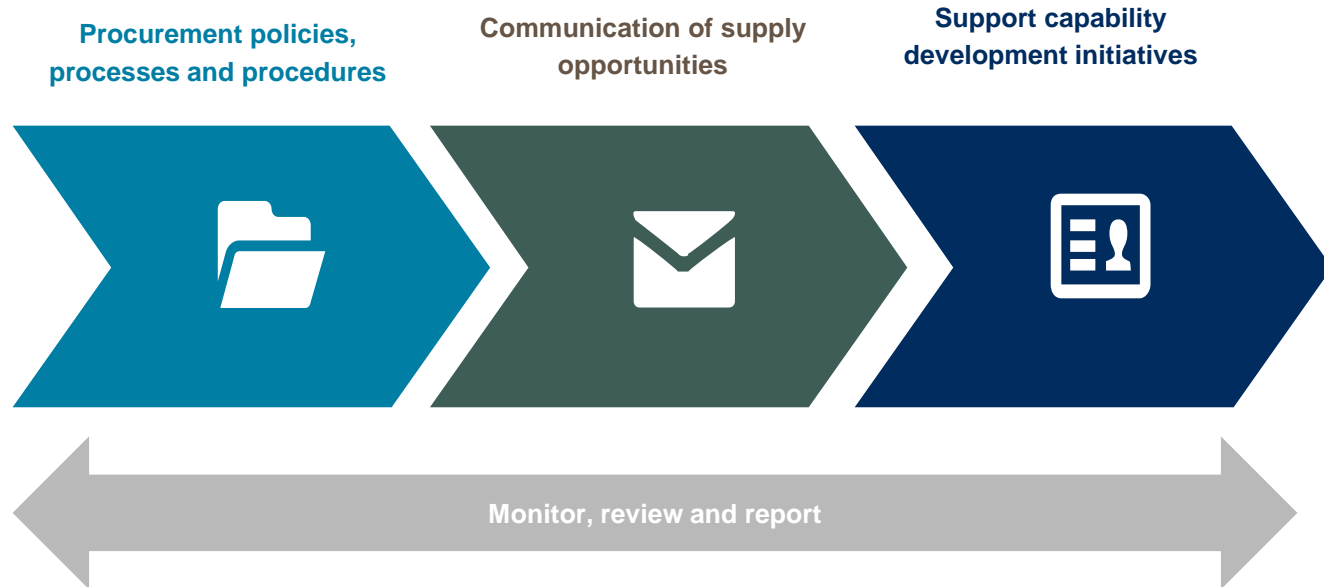
# Any questions?



OUR PEOPLE  
OUR OPERATIONS  
OUR COMMUNITY



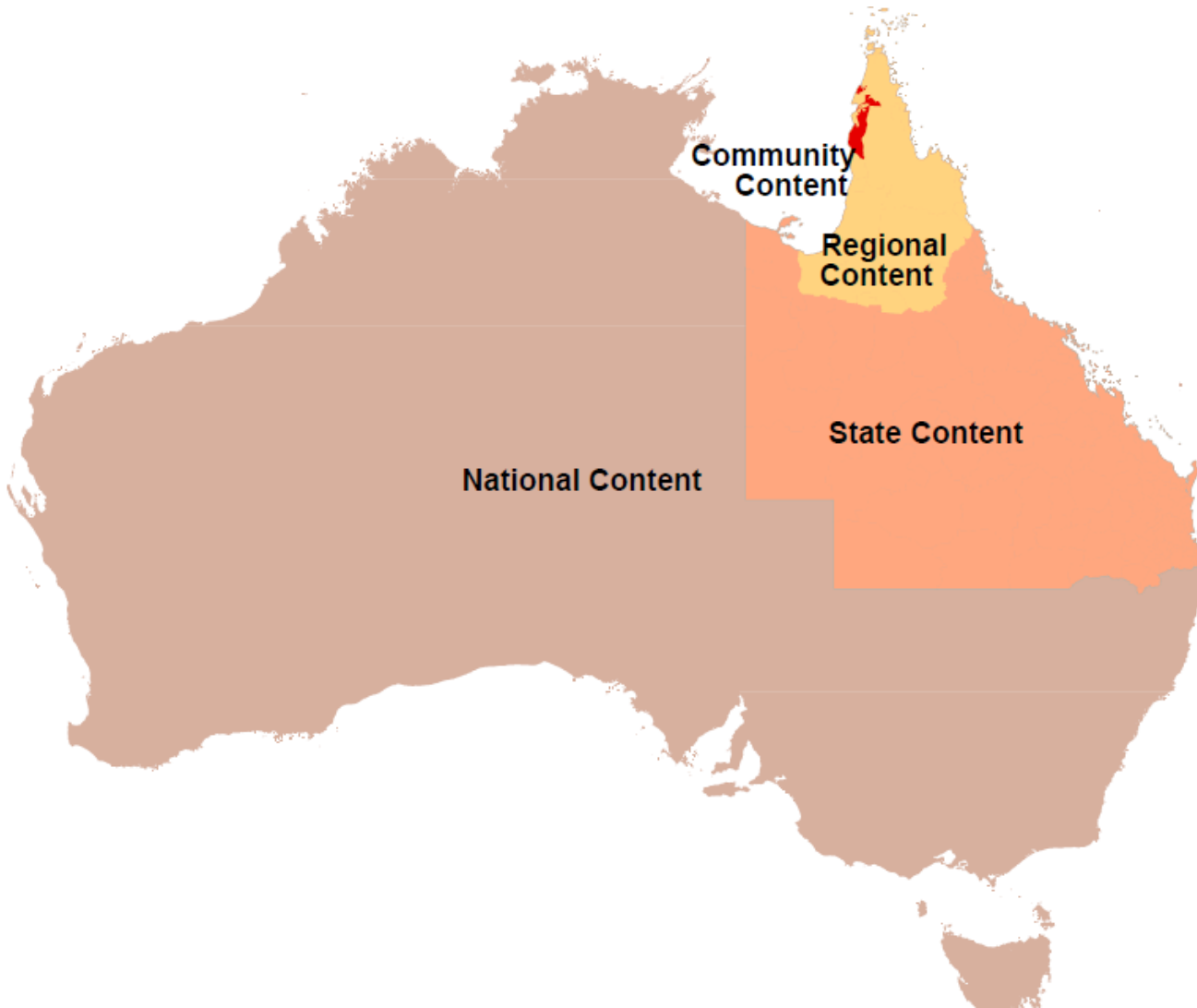
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# Come along to our next quarterly community forum

Everyone is invited to attend our first community forum for the year, where we will be providing a review of 2014, including safety, people and production.

We will also be sharing information about our plans and priorities for 2015.

**When: Tuesday 10 March 2015**

**Where: Council Chambers (behind Town Office), Rocky Point**

**Time: 6.00pm meet and greet, 6.30pm start**

As always, there will also be an opportunity to ask questions and provide feedback on any other aspect of our operation.



For catering purposes, please register your attendance by phoning 1800 707 633 or emailing [RTAWeipafeedback@riotinto.com](mailto:RTAWeipafeedback@riotinto.com)

**RioTintoAlcan**



# Pack your bags, says Rio

## South of Embley to feature mining camp

By Matt Nicholls

RIO Tinto Alcan will ferry and bus Weipa workers into a mining camp if the South of Embley project is given the tick of approval, it was revealed last week.

At last week's community forum, RTA Weipa's general manager of operations Gareth Manderson said workers at South of Embley would stay on site for the duration of their roster.

The logistics of driving in and out from Weipa - even with a bridge - would be difficult to manage and pose a safety risk due to fatigue, Mr Manderson said.

It means workers will be away from home for at least four days at a time, based on the current Rio Tinto rosters.

While the South of Embley project has yet to be approved by Rio Tinto headquarters - a pitch will be made to the board later this year - planners are putting the "feelers out" regarding logistics in order to gauge feedback from the community and current employees.

Mr Manderson said transporting workers in and out of Weipa would be better for the community than a fly-in, fly-out operation from Cairns.

"Rio Tinto remains committed to Weipa as the base for its world-class bauxite mining operations and the home for

its residential workforce," he said.

"We have a large investment in the town and plan to continue mining in the Andoom area for many years to come."

The East Weipa mine site is on its last legs and production is expected to halt around 2020.

Rio Tinto Alcan is hoping the proposed South of Embley mine will provide a smooth transition, allowing workers move from one site to another.

But whether employees would be willing to be transported in and out and be accommodated on-site is the big question.

Mr Manderson said having workers travel there and back each day was an "unacceptable risk".

"We are planning to build an accommodation camp for some of the operations workforce at the South of Embley site, so they can be bussed in from their homes in Weipa," he said.

*Continued Page 2. >>*





18 Mar 2015  
Western Cape Bulletin, Weipa QLD

Author: Matt Nicholls • Section: General News • Article type : News Item • Audience : 1,350  
Page: 1 • Printed Size: 716.00cm<sup>2</sup> • Market: QLD • Country: Australia • ASR: AUD 1,508  
Words: 617 • Item ID: 385847340

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*Gareth Manderson discusses the South of Embley project with Weipa residents at last week's Rio Tinto Alcan. community forum.*

# Pack your bags, says Rio

<< From Page 1

"This camp has been recommended by a detailed workforce fatigue study, which found daily commuting would place workers at unacceptable risk due to the time taken to travel to the site.

"The health and safety of workers is our number one priority, and this accommodation camp will provide an effective way to manage fatigue."

WTA chairman Ian McNamara said the South of Embley project would be a positive for

Weipa if it was approved.

"When I stood for election I said I wanted to ensure no jobs were lost in Weipa," he said.

"I am glad Rio is making Weipa the base for the South of Embley.

"A fly-in, fly-out arrangement would have been a disaster for the town."

No details about the set-up of the camp have been made

public, but it's understood that Rio Tinto will enforce a "dry camp", meaning there will be no alcohol on site.

The South of Embley project has been given approval by both state and federal governments, but a decision by the Rio Tinto board won't be made until later this year.

Last month, Rio Tinto chief executive Sam Walsh said the South of Embley project was one of Rio Tinto's "most-attractive

projects".

If approved, hundreds of millions of dollars of infrastructure would be invested into the new site, including the creation of a new port, which would require



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Page 3 of 3

 [back](#)

dredging to allow ships to enter and leave.

Estimates have predicted South of Embley would produce around 25 million tonnes of bauxite each year, although that could reach 50 million tonnes if at full capacity.

# South of Embley<sup>"G"</sup> must be backed

I STRONGLY support Rio Tinto Alcan in its plan to transport workers to and from the South of Embley project rather than using a FIFO workforce from Cairns (*Pack your bags, says Rio, March 18*).

In my visits to regional mining communities through the Northern Australia Committee, it really drove home that while the FIFO model may provide taxation benefits for the mining companies, overall it is not a healthy model for the communities affected and puts massive strain on families.

I commend Rio Tinto for its commitment to continuing operations in Weipa and the Andoom area; this decision is good for the company and it is very good for the families who continue to live in the Weipa township.

I also hope to hear some positive news on the South of Embley project in the near future.

**Warren Entsch MP**  
**Member for Leichhardt**